

EVACUATION PLAN

CITY OF THE DALLES

JANUARY 2024



CITY OF THE DALLES EVACUATION PLAN

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1. Plan Summary

The purpose of this plan is to identify personnel, organizations, assets, routes and facilities available in the event of an evacuation. See The Dalles-Wasco County Emergency Operations Plan for specific Emergency Support Functions. Annexes (checklists) from that plan are included at the end of this plan for convenience.

In the event an evacuation within City limits is necessary, the decision to evacuate resides with the City Manager. If the City Manager is not immediately available, the Chief of Police will issue the evacuation notice. Notice shall be communicated through the Public Information Officer at the City and Wasco County, with Citizen Alert notice coordinated through the Wasco County Emergency Management and 911 Dispatch.

Evacuations involving areas in the Urban Growth Area or resulting from incidents outside of City limits will reside with the Unified Command. If the Wasco County Sheriff or designee determines evacuation is needed and in their best judgement, time does not allow conference of Unified Command the Sheriff will issue an evacuation notice in coordination with the City Manager and Chief of Police.

Evacuation instructions will be communicated via Citizen Alert and relayed to the City and County Public Information Officers for broadest distribution.

Evacuation routes are identified on the maps included with this plan (attachments 1-2-3). Due to the complex arrangement and orientation of the City's geography, the maps are divided into three sectors (North/West, Central and East).

NORTH/WEST: Areas north and west of Cherry Heights Road

CENTRAL: Areas between Cherry Heights Road and Dry Hollow Rd, including Brewery Grade Overpass.

EAST: Areas east of Dry Hollow Rd, including Brewery Grade overpass.

Intracity shelter sites are used when complete evacuation of the City is unnecessary or not prudent and when a danger is limited to one sector of the City. The Shelter sites may also be used as rally points where people or resources will be brought for broader use or final evacuation. This includes smaller bus transport of mobility limited residence to board larger vehicles for final evacuation. The shelter/rally points are identified below by sector.

NORTH/WEST: Wahtonka School and Columbia Gorge Discovery Center

CENTRAL: The Dalles Middle School, and State Office Building parking lot 5th and Court/Union (rally point only)

EAST: Calvary Baptist Church

In the event of an evacuation across the Columbia River is determined most advantageous, The Dalles Airport shall be used as a Rally point with limited shelter capability (no living facilities).

Shelter sites outside of the City include the Dufur High School, Maupin High School and Wasco County Fairgrounds to the South. Sherman County Fairgrounds to the East and Hood River County Fairgrounds to the West. Agreements are in place through Wasco County with neighboring Counties or neighboring Counties and the American Red Cross. Coordinate with Wasco County

Emergency Management if these shelter sites are needed.

1.1 Evacuation Routes (Maps Attached)

The North/West Sector evacuation routes are:

- Interstate 84 (I-84) East or West to adjoining Counties, route to County Fairgrounds or Red Cross shelter.
- Highway 30 West to Mosier joining I-84 West to Hood River
- 7 Mile Hill Road to Mosier joining I-84 West to Hood River
- 10th Street West/North to Chenowith to 7 Mile Hill or Hwy 30 or I-84. East/South to Mount Hood to Skyline.

The Central Sector evacuation routes are:

- Mount Hood/Mill Creek Road to Skyline, East 10th Street, Dry Hollow Road, Highway 30 and I-84.

The East Sector evacuation routes are:

- I-84, Highway 197, East 10th Street and Dry Hollow Road.

In the North/West Sector, highway and interstate routes will be determined by the incident type and location. In the event of an incident blocking or requiring traffic be directed north or west, 7 Mile Hill Road shall also be use.

That route will be West 10th Street to Chenowith Road to 7 Mile Hill Road. Follow 7 Mile Hill Road to State Road then 3rd Street in Mosier to Interstate 84 West. It may be necessary to block turn off at March Cut Off to avoid traffic congestion in Mosier due to west bound traffic on Highway 30.

When west or north bound evacuations are not advisable, West 10th Street to Mount Hood Road shall be utilized in addition to Interstate 84 East. The route is Mount Hood Road to Skyline Road to Onley Road to Dry Hollow Road to 3 Mile Road to Steele Road to 5 Mile Road to Hwy 197. Going South on 3 Mile to Steele rather than North to Dry Hollow avoids congestion at Dry Hollow on the river side of the ridge. Highway 197 will either be taken north to Interstate 84 East or Highway 197 South to Dufur, Maupin or Wasco County Fairgrounds.

In the Central Sector, on the North side the routes are Interstate 84 East or West, Highway 30 East to Highway 197 and East 10th Street to Highway 197. On the South side Cherry Heights and Mount Hood to Mill Creek Market Road as well as Dry Hollow Road are the routes.

Mount Hood will go to Skyline Road to Onley Road to Dry Hollow Road to 3 Mile Road to Steele Road to 5 Mile Road to Hwy 197. Going South on 3 Mile to Steele rather than North to Dry Hollow avoids congestion at Dry Hollow on the river side of the ridge. Highway 197 will either be taken north to Interstate 84 East or Highway 197 South to Dufur, Maupin or Wasco County Fairgrounds.

Dry Hollow Road travel to 3 Mile County Road to Steele Road to 5 Mile Road to Highway 197. Highway 197 will either be taken north to Interstate 84 East or Highway 197 South to Dufur, Maupin or Wasco County Fairgrounds.

In the East Sector evacuation routes are Interstate 84 (I-84), Highway 197, east 10th

Street and Dry Hollow Road. On East 10th Street going east to Old Dufur Road, to Freemont Street, to Highway 197. On Dry Hollow Road travel to 3 Mile County Road to Steele Road to 5 Mile Road to Highway 197.

In the East Sector, Interstate 84 (I-84) access will be at Brewery Grade off Highway 30 and at the Highway 197 interchange.

1.2 Care Facility Evacuations

Each specialized facility has its own evacuation plan. Specialized facilities are also covered in Section 7.3 if this plan. When an evacuation of one of these facilities is necessary, coordinate through the facility Administrator.

Care facilities in The Dalles have existing evacuation plans and agreements in place. Each facility has at least one local alternate facility and at least one alternate outside of Wasco County. Facilities also have agreements in place for transport. Facilities, their evacuation sites and alternates are not delineated here for security purposes.

2. Purpose and Scope

This plan is a companion to the City of The Dalles Emergency Operations Plan (EOP) and Continuity of Operations Plan (COOP). The Wasco County Emergency Management Functional Annex 1 (FA1) through the relevant Support Annex (SA) focuses on transportation plans, procedures, and resources needed to evacuate people (including special needs populations) and animals (including pets, service animals, and potentially livestock) from a disaster area to an emergency sheltering location. The specific Incident Annex (IA) is determined by the type of Emergency as defined in Section 1.4.4 of The Dalles/Wasco County Emergency Operations Plan. In addition, City departments are responsible for developing, maintaining and exercising their respective service annexes (See: Section 3.2.2 City Emergency Operations Plan).

The scope of this plan includes all people and animals within the Urban Growth Boundary (UGB) of The City of The Dalles. Support beyond the UGB may be necessary and will follow the relevant mutual aid agreement.

3. Policies and Agreements

Current policies and agreements are delineated as follows:

Mandatory evacuation authority does not exist in Oregon. However, authority does exist to control access to and from a disaster area, the movement of persons, and the occupancy of premises in the area following a disaster.

Wasco County has agreements in place with American Red Cross, Sherman County and Hood River County. In addition, Wasco County has agreements with School District 21 for school shelter use. The City of The Dalles has entered into agreements with Calvary Baptist Church and Columbia Gorge Discovery Center for Shelter and rally point purposes.

This evacuation plan is developed in coordination with The Dalles Public Works and Police Department, Wasco County Sheriff's Office, Wasco County Emergency Manager and Mid-Columbia Fire & Rescue. The City Continuity of Operations Plan and Emergency Operations Plan are both accessible via the City Intranet.

4. Situation and Assumptions

In the event coordination through Oregon Emergency Management (OEM) is needed for sheltering, several questions must be answered ahead of time to speed up the evacuation. Before contacting OEM for assets, the following information is needed:

- Total number of people needing shelter?
- Anticipated duration of need (Overnight will require kitchen, space for beds, ADA restrooms)?
- What if any medical assistance is there?
- What is the clean air requirement if any?
- Is there small animal accommodation needs, for how many?
- What are the parking needs?

Several emergency situations might require an evacuation of part or all of City of The Dalles. Small-scale, localized evacuations might be needed due to a flash flood, hazardous-materials accident, major fire, or transportation accident. Mass evacuation could be required in the event of an earthquake or terrorist attack.

Additionally, evacuation planning is mandated for site-specific hazards, such as chemical facilities.

It is assumed the public will understand official information related to evacuation received by them. Most of the public will act in its own interest and evacuate dangerous areas when advised to do so by local government authorities. However, some individuals may refuse to evacuate. It is also assumed most evacuees will use private transportation means; however, transportation may have to be provided for some evacuees.

Time constraints, route limitations, and hosting facilities capabilities to accommodate evacuees could significantly stress and deplete local resources. Support agencies/entities will provide available resources in support of evacuation, but their capacity to lend services and supplies may change throughout the duration of an incident.

Emergency coordinators and assigned liaisons are designated according to the nature of the incident and follow National Disaster Recovery Framework. Designated emergency coordinators and assigned liaisons are responsible for updating the status of available resources and capabilities through the Wasco County Emergency Operation Center (EOC). It is assumed all non-emergency functions will be suspended city-wide until the community has resumed normal operating systems and functions. The transportation requirements of essential workers, supplies, and equipment are a complicating factor during evacuation. Personnel will continue to work at essential jobs even as emergency relocation takes place. Their commuting routes may conflict with the flow of evacuating residents, and traffic control will be provided as needed within the impacted area(s). Crowd and traffic control may be accomplished using traffic signals, roadblocks and barricades, detours signing, electronic surveillance, and public information and instructions. Risk-area residents who cannot arrange for private transportation will be provided with transportation by city and private transportation carriers: vehicles may include commuter vans, public transit, school busses, and other commercial carriers. If local resource availability is inadequate, additional resources shall be requested by Wasco County Emergency Management

using Oregon Emergency Operations Portal.

5. Roles and Responsibilities

All emergency operations and information will be coordinated through the City Manager of the City of The Dalles, the Wasco County EOC and command staff. For more specific information on Emergency Support Functions (ESF), see The Dalles-Wasco County Emergency Operations Plan. Local and county law enforcement agencies will provide support to Public Works; Emergency Management, transportation departments, and other staff to accomplish the following essential tasks during evacuation:

Planning for and identifying high-hazard areas and numbers of potential evacuees, including the number of people requiring transportation to reception areas (including special needs populations);

- Coordinating transportation needs for special populations
- Identifying emergency traffic routes and setting up City wide checkpoints (a status report should be provided to City Manager when the majority of the evacuees have passed through checkpoints)
- Communication with the Public will be routed through the City Public Information Officer and Wasco County Public Information Officer
- Confirming and managing locations of staging areas and pick-up points for evacuees requiring public transportation
- Coordinating transportation services, equipment, and personnel using emergency routes
- Providing leadership guidance on commuting arrangements for essential workers during the evacuation period
- Proposing locations of roadblocks and patrols for evacuation movement, and
- Providing patrols and safety measures in the evacuated area and for reassignment of personnel during the evacuation period.

6 Evacuation Actions by Phase of Emergency Management

6.1 Preparedness

- Evaluate evacuation populations and resource requirements for areas surrounding potential high-risk facilities or areas.
- Identify special population groups needing special assistance during evacuation: senior citizens, handicapped, and other special needs populations.
- Evaluate and establish evacuation routes, identify congestion points, areas under construction and repair, etc.
- Identify, evaluate and develop shelter requirements and plans based on known hazards; correct deficiencies as appropriate.
- Develop and distribute public education materials on evacuation/shelter-in-place preparation, plans, and procedures/guidelines.

- Develop and test emergency plans and procedures/guidelines.
- Participate in emergency management training and exercises.

6.2 Response

Law enforcement and fire department will probably be first on the scene. The fire chief, police chief, sheriff, or their designee may be required to determine if an area needs to be evacuated if there is time-if not, the first responder will have to make that decision and should take immediate steps to ensure the safety and well-being of the public. North Central Public Health District can assist with evacuation of elderly, mobility limited, nursing homes and Mass Care shelters. Items to be considered for evacuation include:

- Identification of substance (if hazardous);
- Extent of the flood, spill, fire, or damage;
- Weather conditions;
- Area to be evacuated;
- Evacuation routes, their capacities and susceptibilities to hazards;
- The availability and readiness of shelters;
- Modes of transportation for evacuees and for those unable to provide their own transportation;
- The location of special needs populations in the hazard area and whether evacuation could prove more hazardous to them than the initial hazard.
- If time allows, the Mayor and City Council should be contacted to advise them of the decision of the City Manager.
- Identify hazard areas and affected populations, including those areas that may be impacted if the incident escalates or conditions change.
- Identify the instructions to be given to evacuees. Include specific information about the risk, the actions that they need to take, and the possible risks of non-compliance.
- Direct persons at risk to evacuate or to take shelter or remain inside, as appropriate to the emergency situation.
- Identify evacuation routes, their capacities, and vulnerability to the hazard.
- Designate centrally located pickup point or bus routes for persons without private automobiles or other means of transportation.
- Establish traffic control points.
- Establish and maintain access control points.
- Establish reception centers where evacuees may be sent, screened, and registered prior to moving to shelters.
- Provide for the evacuation of the handicapped, elderly, and other special-needs groups.

- Provide evacuees with instructional materials showing evacuation routes, reception centers, parking facilities, lodging, food services, and medical treatment facilities if such materials are available.
- Activate mass care shelters that can provide emergency sheltering and feeding of large numbers of evacuees and provide security for them.
- If shelter(s) cannot be set up immediately, in time to receive the evacuees, reception centers or safe areas that provide some measure of protection should be identified.
- Set up medical aid stations within evacuation area(s).
- Coordinate security to evacuated areas to prevent looting and other unauthorized actions. Security personnel must be dressed in appropriate protective gear.
- Leave people alone who refuse to follow evacuation instructions until all who are willing to leave have been provided for. Then, time permitting, attempt to persuade them to evacuate.
- Evacuate those persons, initially sheltered to safer areas or mass care shelters as soon as it is prudent to do so.
- Secure food, water, milk, livestock feed and control when possible.
- Provide health advisories or directives as appropriate.
- Communicate plans and procedures/guidelines with all responders involved.
- Keep the public informed about emergency conditions, evacuation routes, destinations and other vital information.
- Monitor evacuation efforts and provide continuous direction to evacuation assistance personnel.

6.3 Recovery

- Initiate the return of evacuees when it is safe to return to evacuated areas. The decision to allow evacuees to return to their homes shall be the responsibility of the Unified Command.
- The Planning Section may help develop a return plan for evacuees.
- Reestablish traffic control points to facilitate a smooth return.
- Help coordinate transportation for the return home of the elderly, handicapped, and special needs groups and for those evacuees having no transportation of their own.
- Continue public information activities.
- Maintain access control over areas unsafe for use.
- Reevaluate the status of evacuees who cannot be returned to their homes and help coordinate for their continued support as appropriate.
- Establish Disaster Application Center, if appropriate.
- Participate in post-event debriefing to evaluate the evacuation process.

- Update plans and procedures/guidelines based on critiques and lessons learned during an actual event.

6.4 Mitigation

- Identify areas that are likely to be evacuated in a disaster (i.e. flood plains, areas near hazardous materials, plume zone for fixed hazmat facility, etc.).
- Discourage development in hazard zones, particularly residential development in flood plains, unless prescribed protections are constructed.
- Adjust building codes as necessary to insure adequate standards for construction of buildings that may be used for shelters, or which may be located in high-risk hazardous areas.
- Develop a public information program to increase citizen awareness of reasons for possible evacuation, routes to travel, availability of transportation, reception locations, appropriate food, clothing and other essential items to pack when evacuating, etc.
- Provide training to personnel on the Incident Command System and evacuation procedures/guidelines, including working as a member of an evacuation team.
- Develop and maintain standard operating procedures/guidelines to include a recall roster for essential and/or off-duty personnel.
- Develop and maintain standard operating procedures/guidelines to include an evacuation notification roster for the City Council and Department heads.
- Seek improvement to preplanned evacuation routes if needed.
- Enhance warning systems to increase warning times and reduce the need for hasty evacuations.
- Participate in evacuation training exercises.
- Identify population groups who may require special assistance during evacuation.
- Coordinate emergency preparedness planning activities and training.
- Identify traffic capacity estimates for potential evacuation routes.
- Identify potential mass care facilities and shelters.

7 Concept of Operations

7.1 General

The transportation function is organized around the designated Incident Commander, who has overall authority. The Incident Management Team directs and controls the evacuation of unincorporated areas of the City. The evacuation of individuals within a city's jurisdictional boundaries is the responsibility of the City Manager in coordination with the Wasco County Incident Management Team. The Wasco County Emergency Manager serves as a planning coordinator between the agencies identified in this plan.

Executive direction, incident control, and any ensuing evacuation and transportation of equipment, supplies, and response personnel will be conducted via the Wasco County

EOC and on-scene command posts.

7.2 Evacuation/Transportation Procedures

Defining the area to be evacuated will be determined by officials recommending the evacuation based on the advice of appropriate advisory agencies. In the case of hazardous materials incident/accidents, evacuation information is available in the Department of Transportation [*North American Emergency Response Guidebook*](#), Oregon Emergency Management, as well as provided by the Chemical Transportation Emergency Center, which can be accessed at (800) 424-9300. In all cases, the hazardous situation will be continually monitored in case changing circumstances (such as wind shifts) require redefinition of the actual or potential affected area. The command authority will ensure the evacuation area is defined in terms clearly understandable by the general public and that this information is provided to the lead Public Information Officer (PIO) for rapid dissemination.

The primary evacuation mode is anticipated to be in private vehicles. Actual evacuation movement efforts will be conducted by the law enforcement agencies. Evacuation routes will be selected by law enforcement officials at the time of the evacuation decision. Movement instructions will be part of the warning and subsequent public information releases. If at all possible, two-way traffic will be maintained on all evacuation routes to allow continued access for emergency vehicles. Law enforcement communications will coordinate use of wrecker services needed to clear disabled vehicles. Traffic control devices such as signs and barricades will be provided by the Public Works Department.

To aid in coordinating evacuation activities, the Wasco County EOC will be activated and staffed according to the situation at hand. Evacuation instructions and information for the public will be coordinated through the lead PIO, with support from the public information network and Wasco County Emergency Manager. Information and instructions to the public will be disseminated using media partners, door-to-door contacts, sirens, Citizen Alert, reverse 911 calls, and public address system.

The City Police Department coordinates resources through the Wasco County EOC as necessary and prioritizes security needs. They assist with traffic control and work closely with City Public Works. The Police Chief (or designee) serves on the command staff at the Wasco County EOC during an incident.

The City Public Works Department and the City Police Department manage emergency transportation routes, identify road hazards, implement road closures, and maintain mapping capabilities and equipment. Staff and resources are assigned to support emergency evacuation and essential transportation routes. The Public Works Director (or designee) will also maintain a position on the command staff of the Wasco County EOC during an incident. Depending on the incident type, additional liaisons and sub-functions may be necessary to support various transportation-related tasks for the duration of the response.

7.3 Evacuation of Specialized Facilities, Including Hospitals

Facilities expected to require special planning and resources to carry out evacuations include hospitals, day-care centers, prisons, care facilities for the handicapped or

disabled, and nursing homes. All such facilities within the evacuation area will be warned of the emergency situation. All special facilities located in predetermined hazard areas will be identified by facility name, address, phone number, and contact person(s), along with any unique support requirements. Evacuation of a specialized facility will be coordinated with the facility administrator.

7.4 Escalation Process

The process of furnishing emergency transportation services during a major emergency involves two series of actions:

Essential immediate transportation needs are identified, and actions taken to provide for persons in the hazard area.

Future continuing transportation needs and capabilities are estimated, and actions are taken to obtain needed resources. Such transportation support would likely involve movement of supplies and equipment rather than people.

In most local disasters, transportation requirements can be satisfied by using private vehicles, school and church buses, and various local, government-owned vehicles. If needs cannot be met locally, additional assets are requested through mutual aid with neighboring jurisdictions and/or through county and state assistance.

Appropriate private sector agreements, along with mutual aid agreements with neighboring jurisdictions, will be invoked as required. Implementation of agreements will be coordinated through the Wasco County EOC. All agreement requests will be reviewed by the City Manager.

Records will be maintained on the use of all privately-owned equipment to include the date equipment was acquired, whether or not operating personnel were furnished with the equipment, the date equipment/personnel was returned to the owner, and remarks on any damage or repair to the vehicle. These records will be used to determine possible reimbursement to the owner and will be kept until a final decision is made by The City of The Dalles City Council concerning the disposition of disaster claims. Document management during an emergency will be accomplished through the Finance Department of The City of The Dalles.

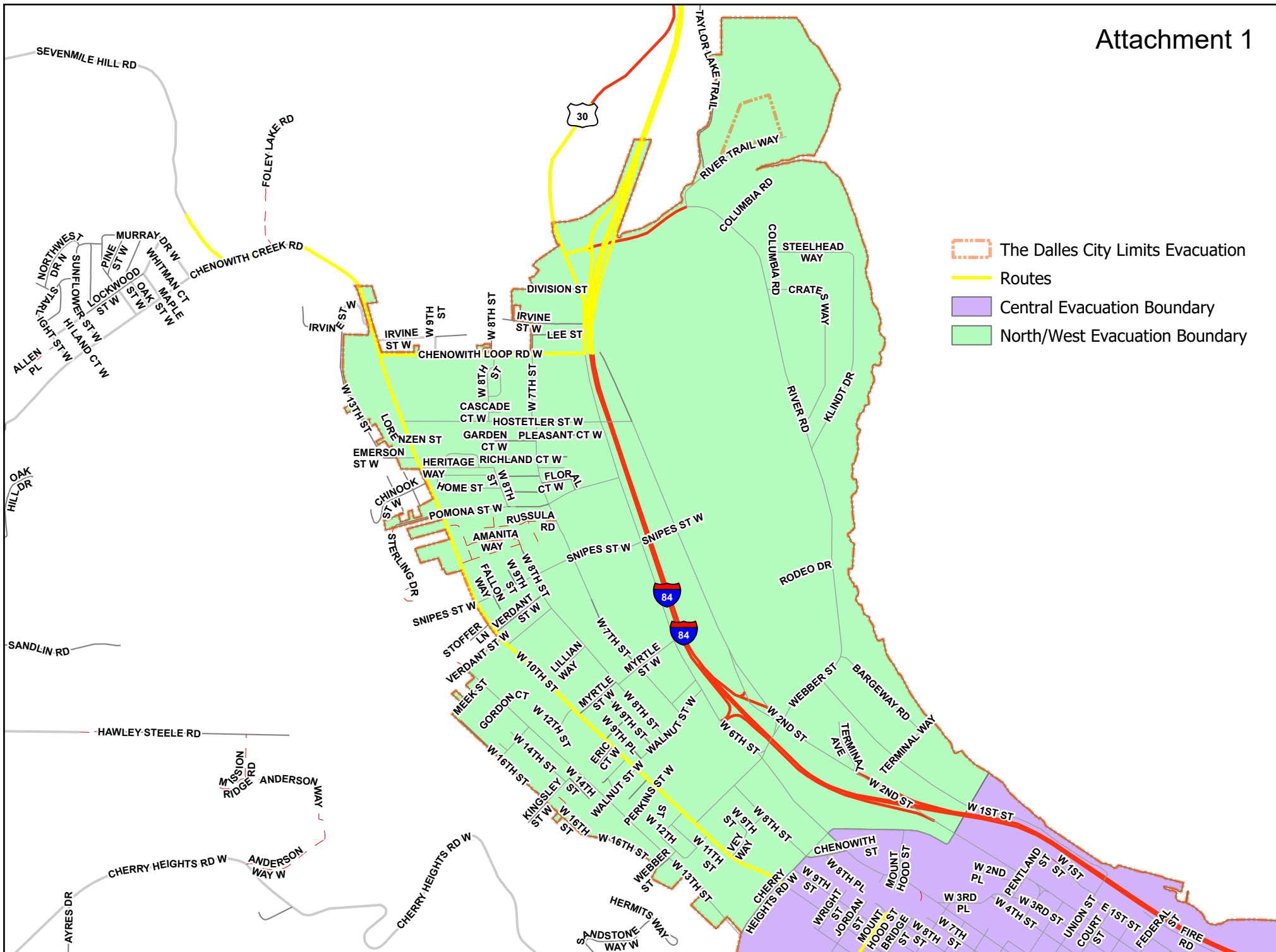
7.5 Advanced Planning

Several factors must be considered when planning for evacuation and corresponding transportation needs. These include the hazard's characteristics, magnitude, intensity, spread of onset, and duration. These significant elements will determine the number of people to be evacuated, the potential need for response personnel and supplies, and the time and distance of travel necessary to ensure safety. Other important facts include the availability of evacuation/emergency routes, their capacities, and their vulnerability to the hazard. Transportation modes are also significant, and provision must be made for individuals unable to supply their own transportation.

8 Supporting Plans and Procedures






- City of The Dalles/Wasco County Emergency Operations Plan
- City of The Dalles Continuity of Operations Plan

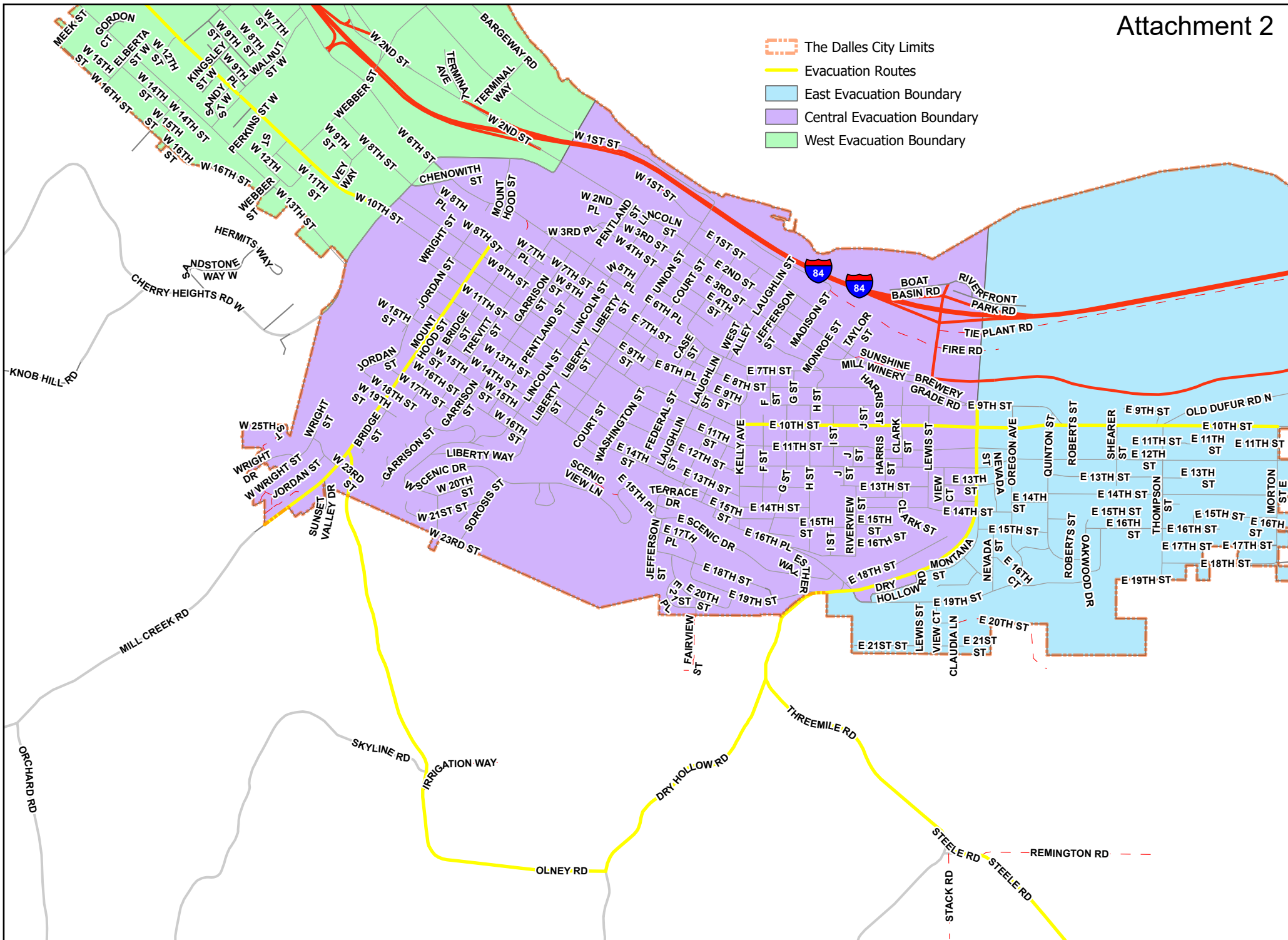
- ESF 1 - Transportation
- ESF 3 - Public Works and Engineering
- ESF 5 - Emergency Management
- ESF 13 - Public Safety and Security
- Wasco County Animals in Disaster Plan
- Wasco County Public Information Plan
- Wasco County At-Risk Registration Policy and Procedures
- State of Oregon Emergency Operations Plan, ESF 1 - Transportation
- National Response Framework, ESF 1 - Transportation



North/West Evacuation Boundary

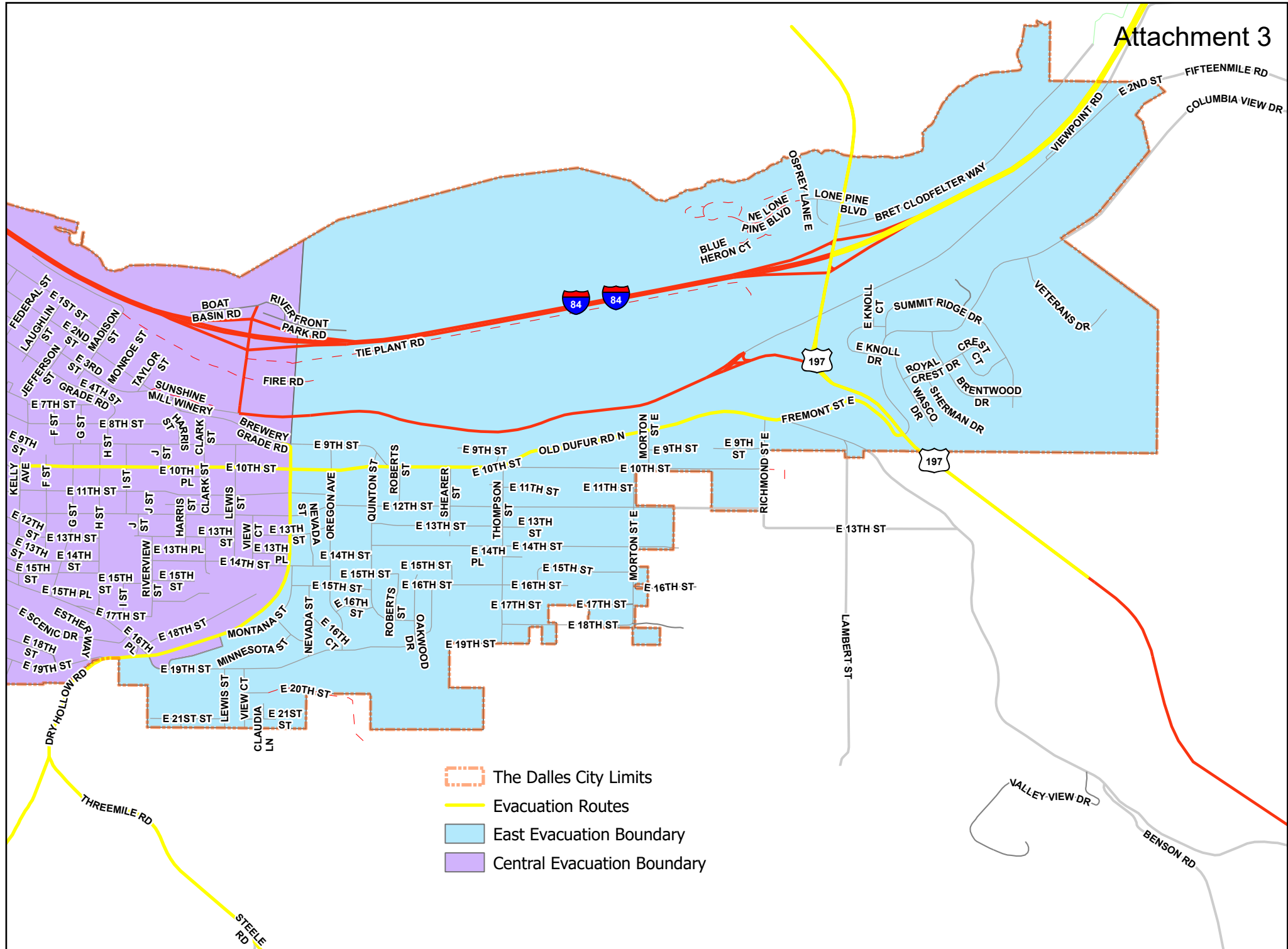
0 0.25 0.5 1 Miles

-  The Dalles City Limits
-  Evacuation Routes
-  East Evacuation Boundary
-  Central Evacuation Boundary
-  West Evacuation Boundary



Central Evacuation Boundary

0 0.25 0.5 1 Miles

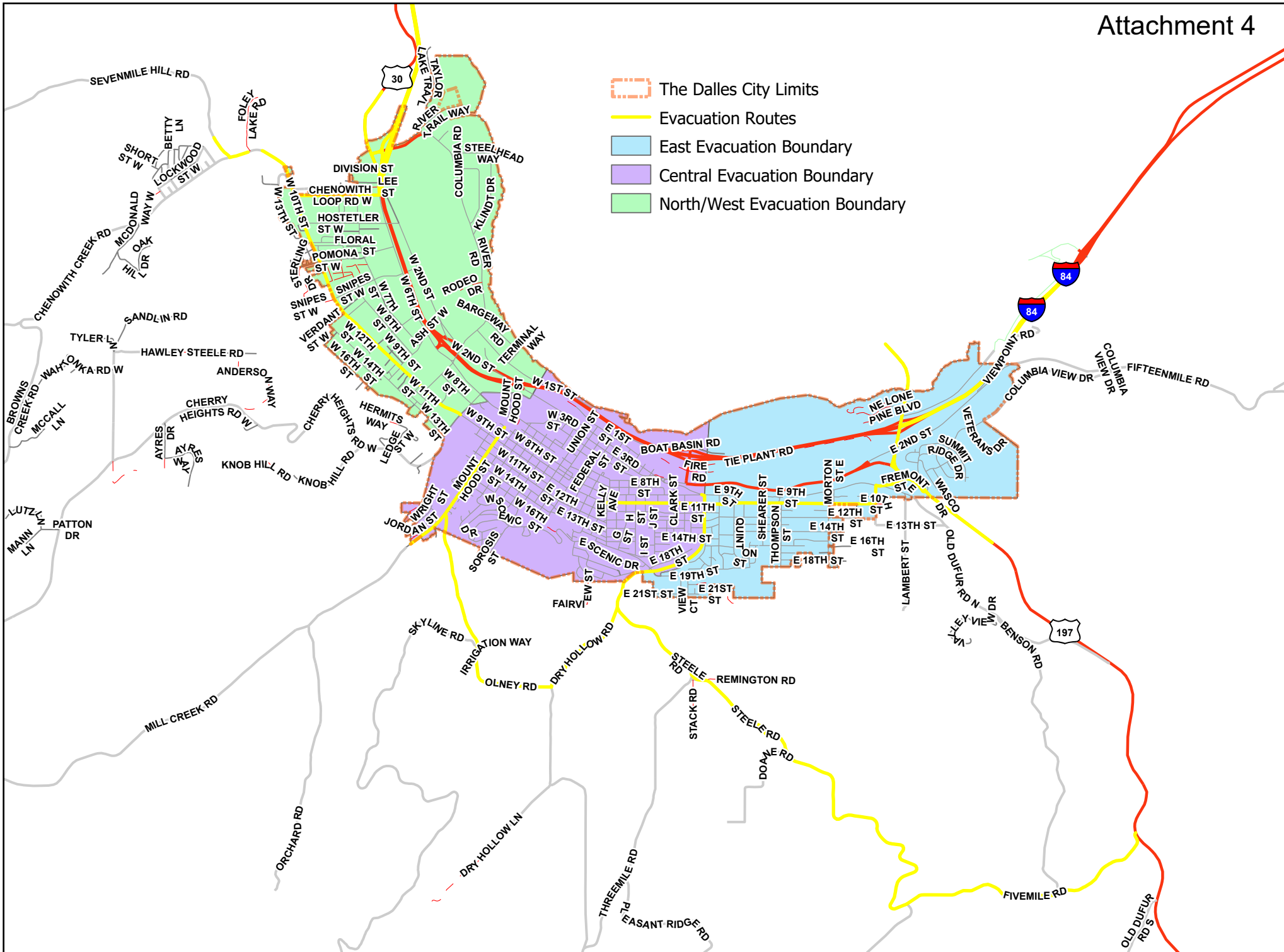


- The Dalles City Limits
- Evacuation Routes
- East Evacuation Boundary
- Central Evacuation Boundary

East Evacuation Boundary



0 0.25 0.5 1 Miles



The Dalles Evacuation Boundary

